



ARROWHEAD UNION HIGH SCHOOL DISTRICT

**2025-26
BUDGET HEARING**
6:00 p.m.

(Annual Meeting begins at 6:30 p.m.)

October 15, 2025



2025-26 BUDGET HEARING OUTLINE

- Budget Development Timeline
- Wisconsin's School Funding Formula
- Enrollment & *Membership* (*Resident Students*)
- Revenue Budget
- Expenditure Budget
- Fund Balance
- Tax Levy and Mill (Tax) Rate
- Next Steps



2025-26 BUDGET DEVELOPMENT TIMELINE

December, 2024 through May, 2025 - Preliminary Budget Development Work

May 19, 2025 - Finance Committee meeting to review preliminary budget development

June 11, 2025 - School Board Action on preliminary 2025-26 budget

June, 2025 through October, 2025 - Monitor State Biennial Budget implications and determine necessary adjustments

October 15, 2025 – Annual Meeting (and Budget Hearing)

Late October / Early November, 2025 - Final Certification of Tax Levy



■ Wisconsin's School Funding Formula

WISCONSIN'S BASIC SCHOOL FUNDING FORMULA

(Using Arrowhead's 2025-2026 Budget Figures)

Revenue
Limit
Authority

\$24,444,769

—

General State Aids

EQ Aid	\$4,694,352
Computer Aid	\$0
Personal Property	\$105,993

=

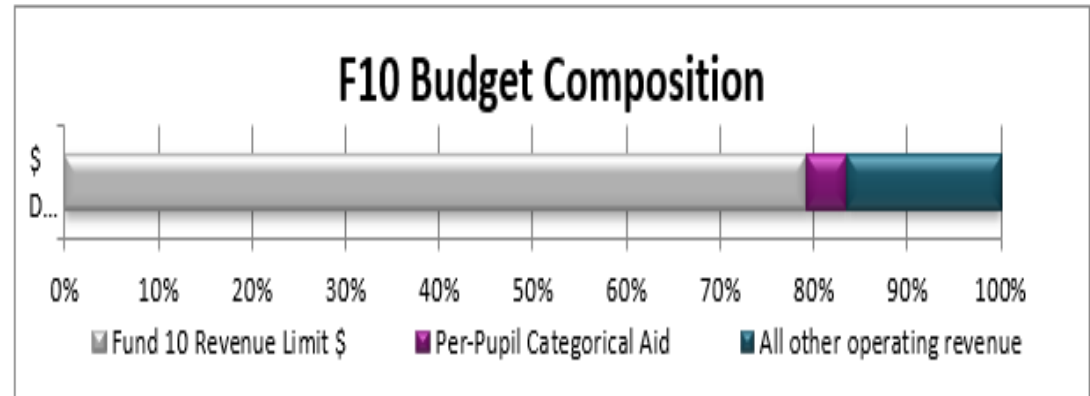
(Revenue Limit)
Tax Levy

\$19,644,424

REVENUE LIMIT... and why it is important?

The revenue limit + per-pupil categorical aid comprises approximately 84% of the school district's 2025 - 2026 general fund operating revenue.

2025 - 2026 Fund 10 Budget	<u>\$ Dollars</u>	<u>% Percent</u>
Fund 10 Revenue Limit \$	\$24,144,769	79.2%
Per-Pupil Categorical Aid	\$1,320,760	4.3%
All other operating revenue	\$5,006,454	16.4%
Total	\$30,471,983	100.0%



Revenue Limit Calculation

Membership

X

Maximum
Revenue/
Member

=

Revenue
Limit with No
Exemptions



Enrollment

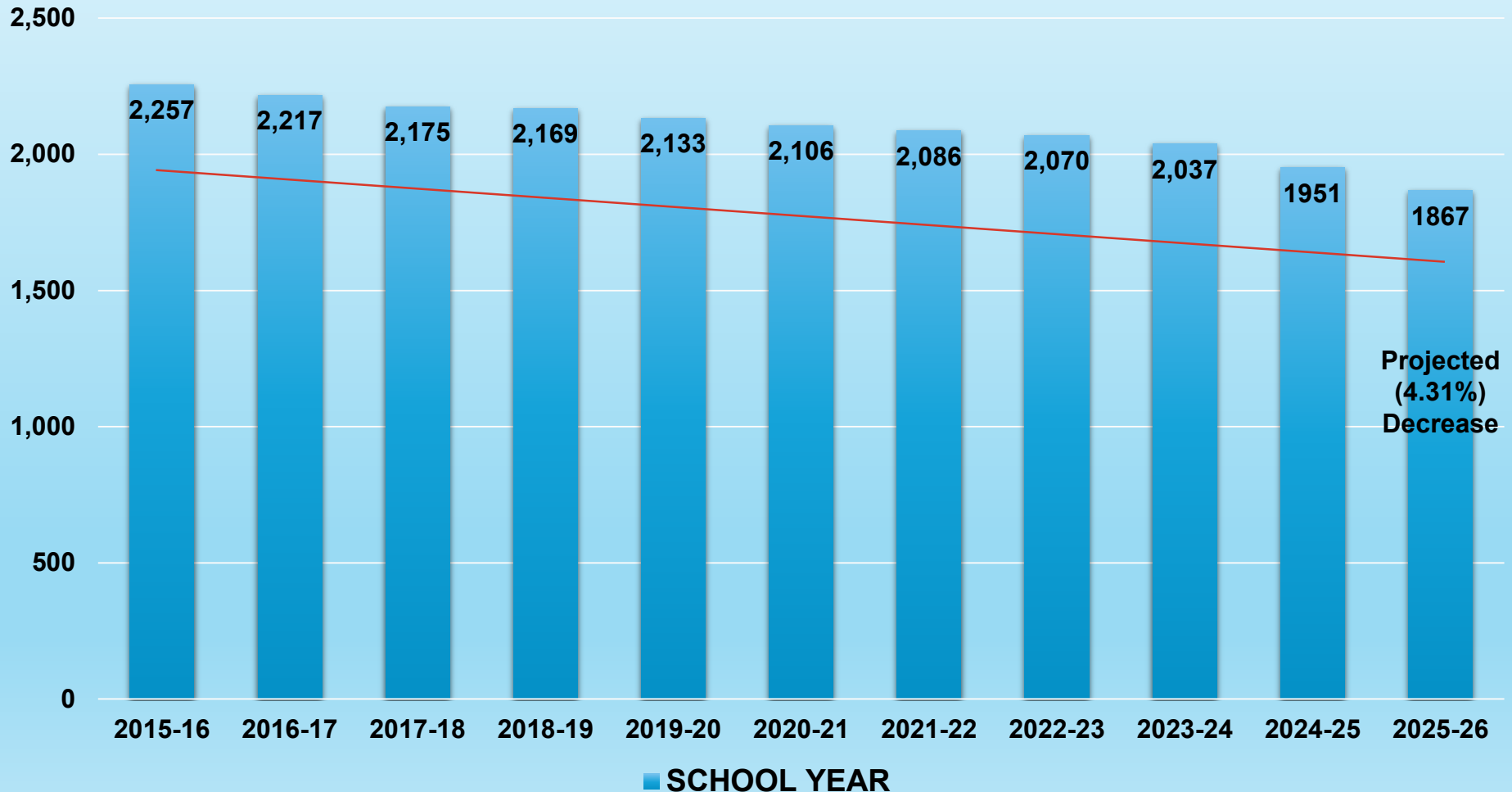


ENROLLMENT HISTORY & PROJECTION

ACTUAL	9TH	10TH	11TH	12TH	AHS TOTAL	<i>Previous Year's</i>	<i>Total</i>	<i>Variance</i>
2015-16	560	546	581	570	2,257	<i>PROJECTION History</i>	2,250	-0.31%
2016-17	519	559	542	597	2,217		2,215	-0.09%
2017-18	564	514	550	547	2,175		2,168	-0.32%
2018-19	525	565	516	563	2,169		2,160	-0.41%
2019-20	535	530	550	518	2,133		2,143	0.47%
2020-21	492	534	525	555	2,106		2,089	-0.81%
2021-22	534	489	530	533	2,086		2,076	-0.48%
2022-23	513	532	491	534	2,070		2,044	-1.26%
2023-24	475	522	496	544	2,037		2,042	0.25%
2024-25	456	467	520	508	1,951		1,966	0.77%
						10-year Average Projection Variance		
						-0.22%		
PROJECTED	9TH	10TH	11TH	12TH	TOTAL	<i>Previous Year's</i>	<i>Projection</i>	<i>Variance</i>
2025-26	419	455	460	533	1,867	<i>PROJECTION History</i>	1,893	-1.36%
2026-27	406	419	449	471	1,746		1,810	-3.54%
2027-28	451	408	412	460	1,730		1,793	-3.49%
2028-29	453	452	399	420	1,724		1,811	-4.76%
2029-30	451	453	442	408	1,754		1,870	-6.22%
2030-31	467	451	444	454	1,816		1,926	-5.70%
2031-32	480	472	434	460	1,846		1,993	-7.39%
2032-33	443	495	456	448	1,843		NA	NA
						7-year Average Projection Variance		
						-4.64%		

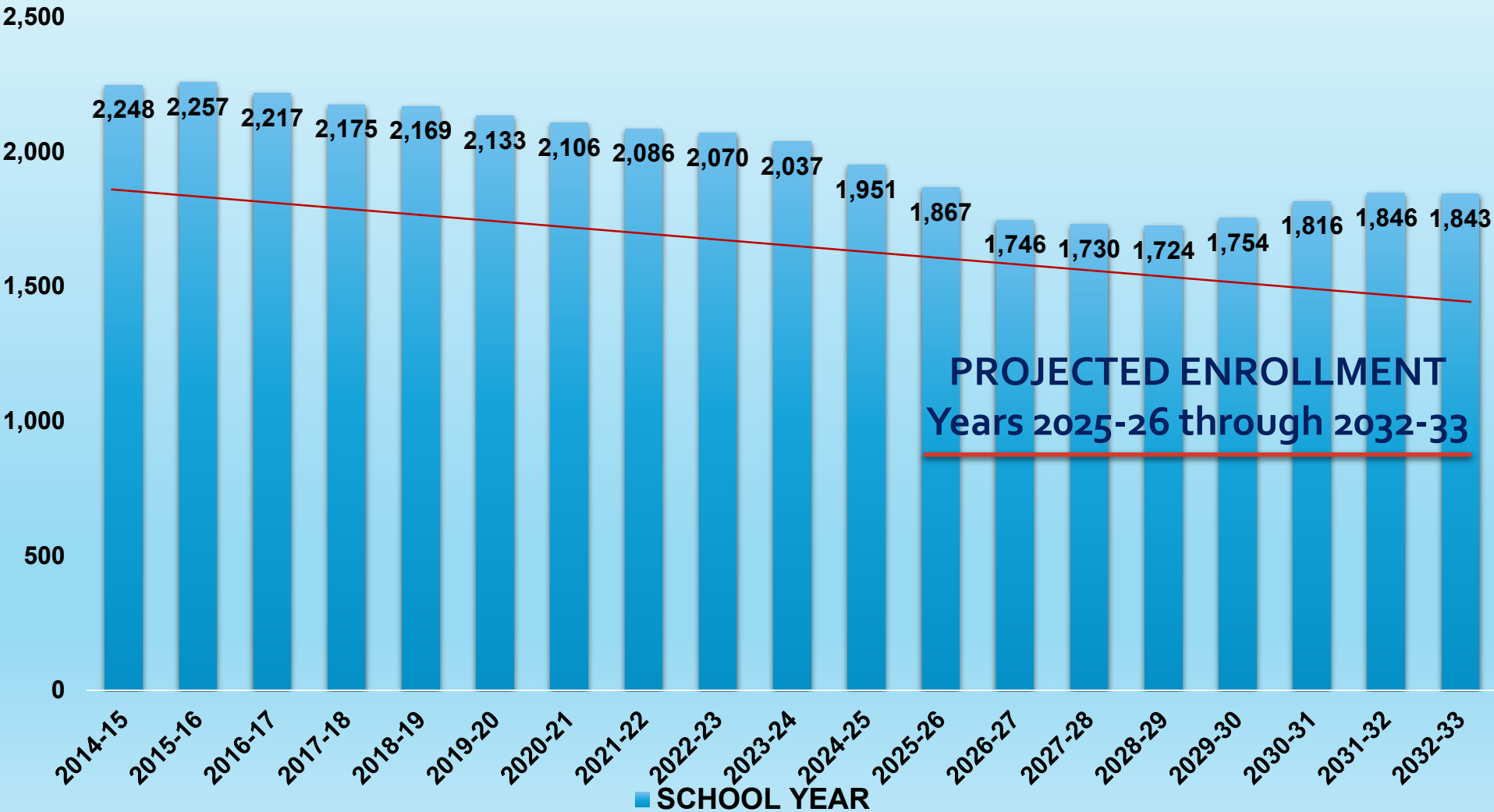


SEPTEMBER (HEAD COUNT) ENROLLMENT





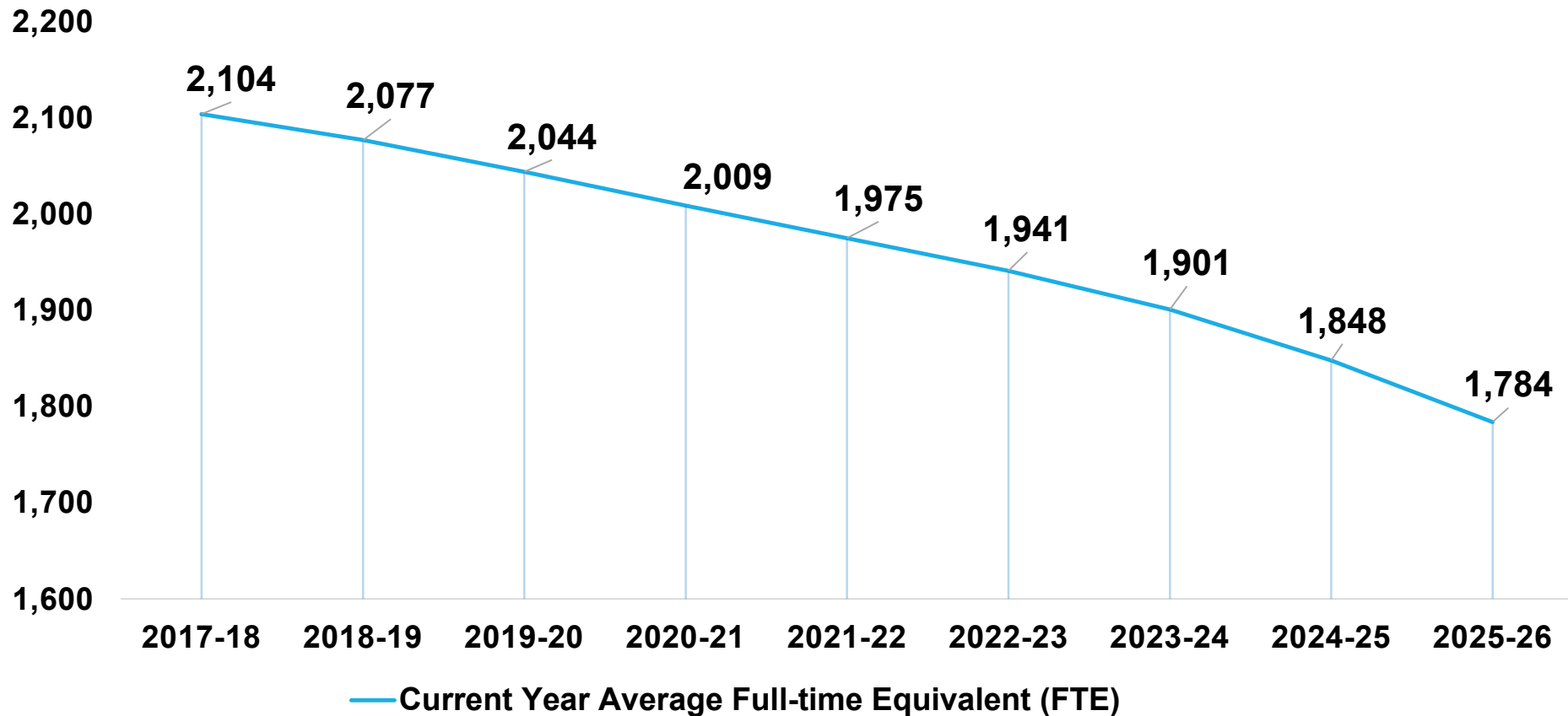
SEPTEMBER (HEAD COUNT) PAST, CURRENT, AND PROJECTED ENROLLMENT





REVENUE LIMIT MEMBERSHIP

Full-time Equivalent (FTE) Resident Students





Revenue Budget



MAXIMUM REVENUE PER MEMBER



Revenue Limit Calculation

$$\text{Membership} \times \text{Maximum Revenue/Member} = \text{Revenue Limit with No Exemptions}$$



History of WI State Revenue Limit Adjustments to Base Revenue

Year	Per Pupil Revenue Limit Adjustment	Per Pupil % Change	Per-Pupil \$ Change		Low Revenue Ceiling Threshold (Per Pupil)	Low Revenue Per Pupil % Change	Low Revenue Per-Pupil \$ Change
1993-94	\$190.00 or CPI, whichever was greater						
1994-95	\$194.37 or CPI, whichever was greater				----		
1995-96	\$200.00	2.9%	\$5.63		\$5,300		
1996-97	\$206.00	3.0%	\$6.00		\$5,600	5.66%	\$300
1997-98	\$206.00	0.0%	\$0.00		\$5,900	5.36%	\$300
1998-99	\$208.88	1.4%	\$2.88		\$6,100	3.39%	\$200
1999-00	\$212.43	1.7%	\$3.55		\$6,300	3.28%	\$200
2000-01	\$220.29	3.7%	\$7.86		\$6,500	3.17%	\$200
2001-02	\$226.68	2.9%	\$6.39		\$6,700	3.08%	\$200
2002-03	\$230.08	1.5%	\$3.40		\$6,900	2.99%	\$200
2003-04	\$236.98	3.0%	\$6.90		\$7,400	7.25%	\$500
2004-05	\$241.01	1.7%	\$4.03		\$7,800	5.41%	\$400
2005-06	\$248.48	3.1%	\$7.47		\$8,100	3.85%	\$300
2006-07	\$256.93	3.4%	\$8.45		\$8,400	3.70%	\$300
2007-08	\$264.12	2.8%	\$7.19		\$8,700	3.57%	\$300
2008-09	\$274.68	4.0%	\$10.56		\$9,000	3.45%	\$300
2009-10	\$200.00	-27.2%	-\$74.68		\$9,000	0.00%	\$0
2010-11	\$200.00	0.0%	\$0.00		\$9,000	0.00%	\$0
2011-12*	-\$528.81	-5.5%	*		\$9,000	0.00%	\$0



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2012-13	\$50.00	*	*		\$9,000	0.00%	\$0
2013-14	\$75.00	50.0%	\$25.00		\$9,100	1.11%	\$100
2014-15	\$75.00	0.0%	\$0.00		\$9,100	0.00%	\$0
2015-16	\$0.00	-100.0%	-\$75.00		\$9,100	0.00%	\$0
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2018-19	\$0.00	0.0%	\$0.00		\$9,400	3.30%	\$300
2019-20	\$175.00	100.0%	\$175.00		\$9,700	3.19%	\$300
2020-21	\$179.00	2.3%	\$4.00		\$10,000	3.09%	\$300
2021-22	\$0.00	-100.0%	-\$179.00		\$10,000	0.00%	\$0
2022-23	\$0.00	0.0%	\$0.00		\$10,000	0.00%	\$0
2023-24	\$325.00	100.0%	\$325.00		\$11,000	10.00%	\$1,000
2024-25	\$325.00	0.0%	\$0.00		\$11,000	0.00%	\$0
2025-26	\$325.00	0.0%	\$0.00		\$11,000	0.00%	\$0
2026-27	\$325.00	0.0%	\$0.00		\$11,000	0.00%	\$0

*For the 2011-12 year, all districts had their base revenue limit per member reduced by 5.5%.
The Per Pupil Change shown here is the statewide average for 2011-12.

<http://dpi.wi.gov/sfs/statistical/longitudinal-data/revenue-limit>



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2009-10	\$200.00	-27.2%	-\$74.68		\$9,000	0.00%	\$0
2010-11	\$200.00	0.0%	\$0.00		\$9,000	0.00%	\$0
2011-12*	-\$528.81	-5.5%	*		\$9,000	0.00%	\$0
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2024-25	\$325.00	0.0%	\$0.00		\$11,000	0.00%	\$0
2025-26	\$325.00	0.0%	\$0.00		\$11,000	0.00%	\$0
2026-27	\$325.00	0.0%	\$0.00		\$11,000	0.00%	\$0

MAXIMUM REVENUE LIMIT COMPARISON

Waukesha County School Districts (2025-26)

District	Max. Revenue per Student per year	Max. Revenue per Student times(x) 1,785 (Arrowhead) Students	ANNUAL Difference	Five (5) Year CUMMULATIVE
Kettle Moraine	\$14,048	\$25,075,680	\$4,012,680	\$20,063,400
Hamilton	\$13,550	\$24,186,750	\$3,123,750	\$15,618,750
Elmbrook	\$13,018	\$23,237,130	\$2,174,130	\$10,870,650
New Berlin	\$12,650	\$22,580,250	\$1,517,250	\$7,586,250
Menomonee Falls	\$12,407	\$22,146,495	\$1,083,495	\$5,417,475
Arrowhead UHS	\$11,800	\$21,063,000	\$0	\$0
Pewaukee	\$11,780	\$21,027,300	(\$35,700)	(\$178,500)
Oconomowoc	\$11,763	\$20,996,955	(\$66,045)	(\$330,225)
Waukesha	\$11,656	\$20,805,960	(\$257,040)	(\$1,285,200)
Muskego	\$11,650	\$20,795,250	(\$267,750)	(\$1,338,750)
Mukwonago	\$11,650	\$20,795,250	(\$267,750)	(\$1,338,750)

Data source: WI Department of Instruction

MAXIMUM REVENUE LIMIT COMPARISON

Wisconsin Union High School (UHS) Districts (2025-26)

District	Max. Revenue per Student per year	Max. Revenue per Student times(x) 1,785 (Arrowhead) Students	ANNUAL Difference	Five (5) Year CUMMULATIVE
Nicolet	\$16,843	\$30,063,987	\$9,000,381	\$45,001,903
Lakeland	\$15,910	\$28,399,064	\$7,335,458	\$36,677,288
Waterford	\$14,782	\$26,385,656	\$5,322,049	\$26,610,245
Lake Geneva	\$14,770	\$26,364,486	\$5,300,879	\$26,504,394
Bigfoot	\$14,324	\$25,568,554	\$4,504,947	\$22,524,737
Wilmot	\$13,550	\$24,186,232	\$3,122,625	\$15,613,127
Union Grove	\$12,807	\$22,861,120	\$1,797,513	\$8,987,564
Central/Westosha	\$12,767	\$22,788,970	\$1,725,363	\$8,626,816
Hartford	\$12,571	\$22,439,485	\$1,375,878	\$6,879,390
Arrowhead	\$11,800	\$21,063,607	\$0	\$0

Data source: WI Department of Instruction

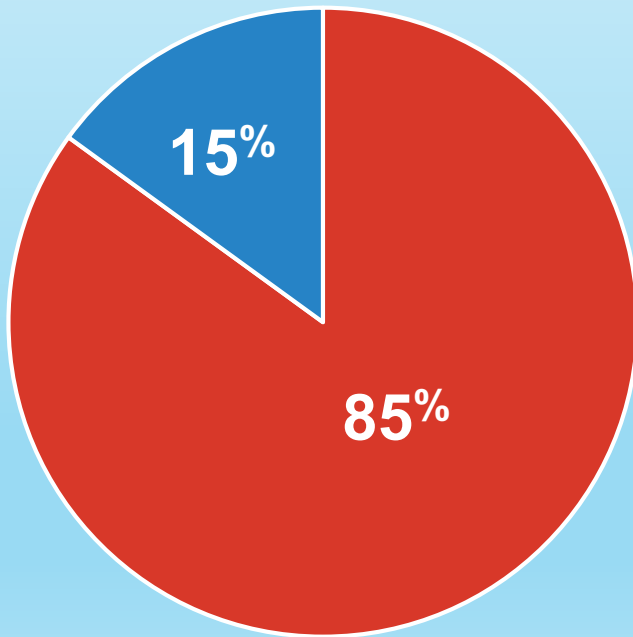
REVENUE LIMIT vs. STATE AID

What school districts can spend (**REVENUE LIMIT** “the pie diameter”) and how much school districts receive in general school aids (**STATE AID** “the pie filling”) are two different things.

- General school aids are **purposeful tax relief**
(The main general school aid program is Equalization Aid)
- The **2025-2027 Biennial State Budget added \$0 to General School Aids** in both years...
(Last time \$0 increase was **2009-2011 Biennial State Budget**)

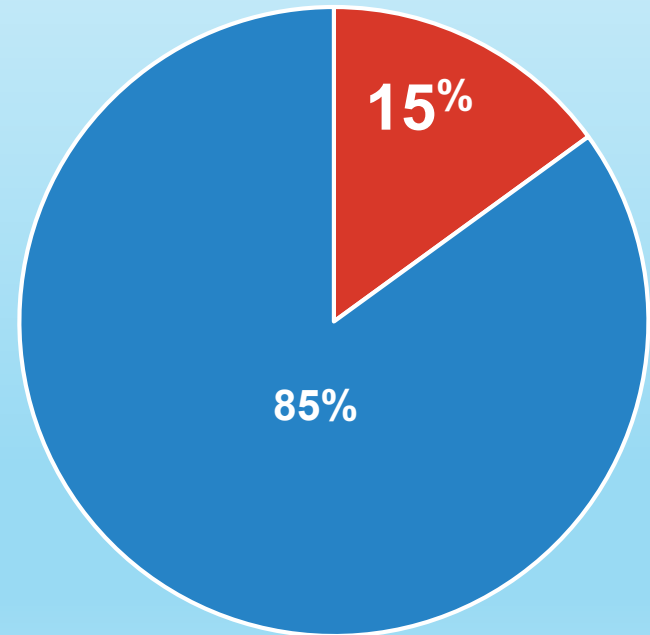
Same (“pie diameter”) Revenue Limit, yet Different STATE AID amounts (“pie filling”) for Different School Districts

Property Wealthy District
(District “A”)



■ Local Taxes ■ State Aid

Property Poor District
(District “B”)



■ Local Taxes ■ State Aid

WISCONSIN'S BASIC SCHOOL FUNDING FORMULA

(Using Arrowhead's 2025-2026 Budget Figures)

Revenue
Limit
Authority

\$24,444,769

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General State Aids

EQ Aid	\$4,694,352
Computer Aid	\$0
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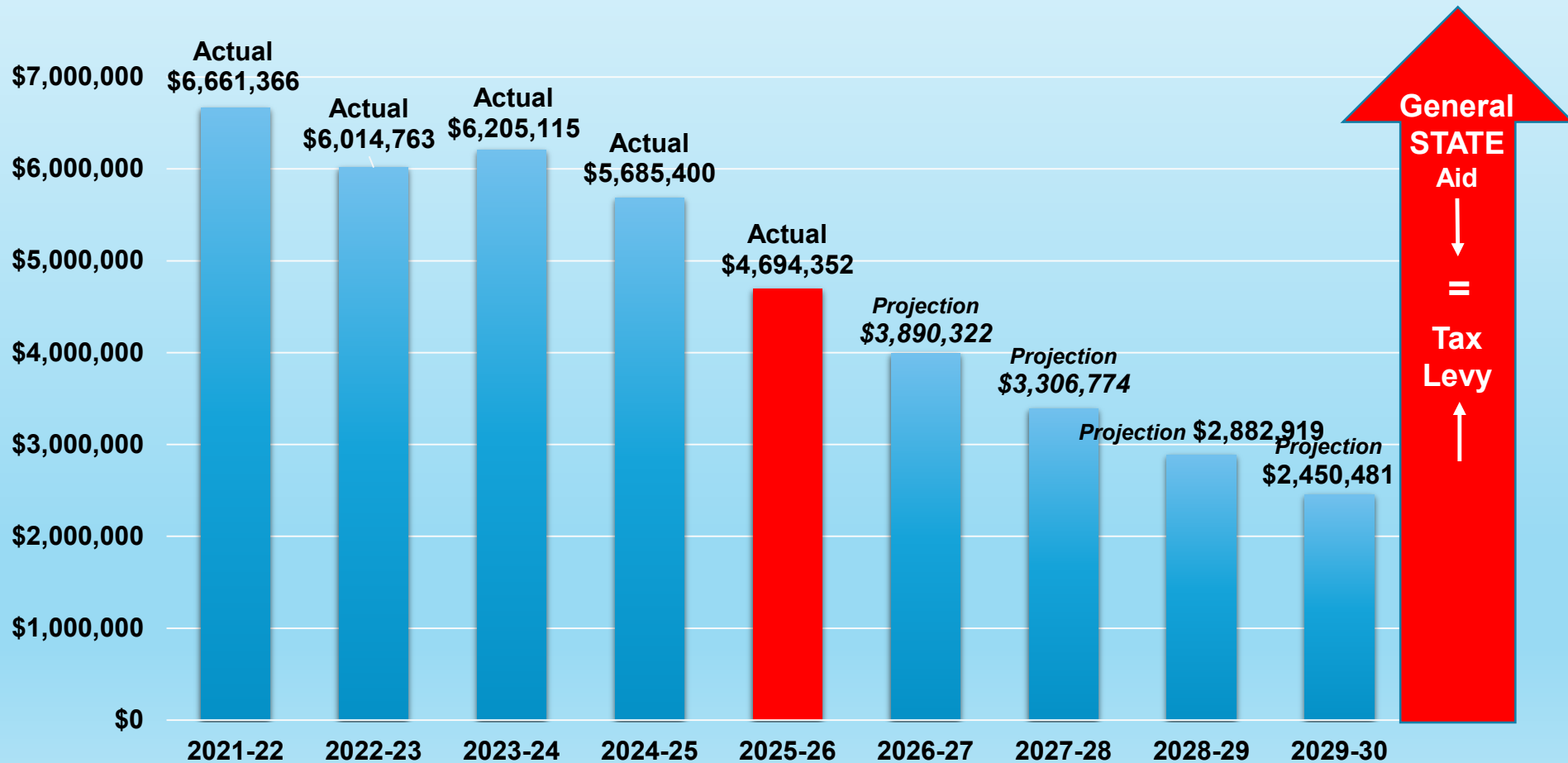
(Revenue Limit)
Tax Levy

\$19,644,424



GENERAL STATE AID HISTORY

October 15 – Certification of State Aid

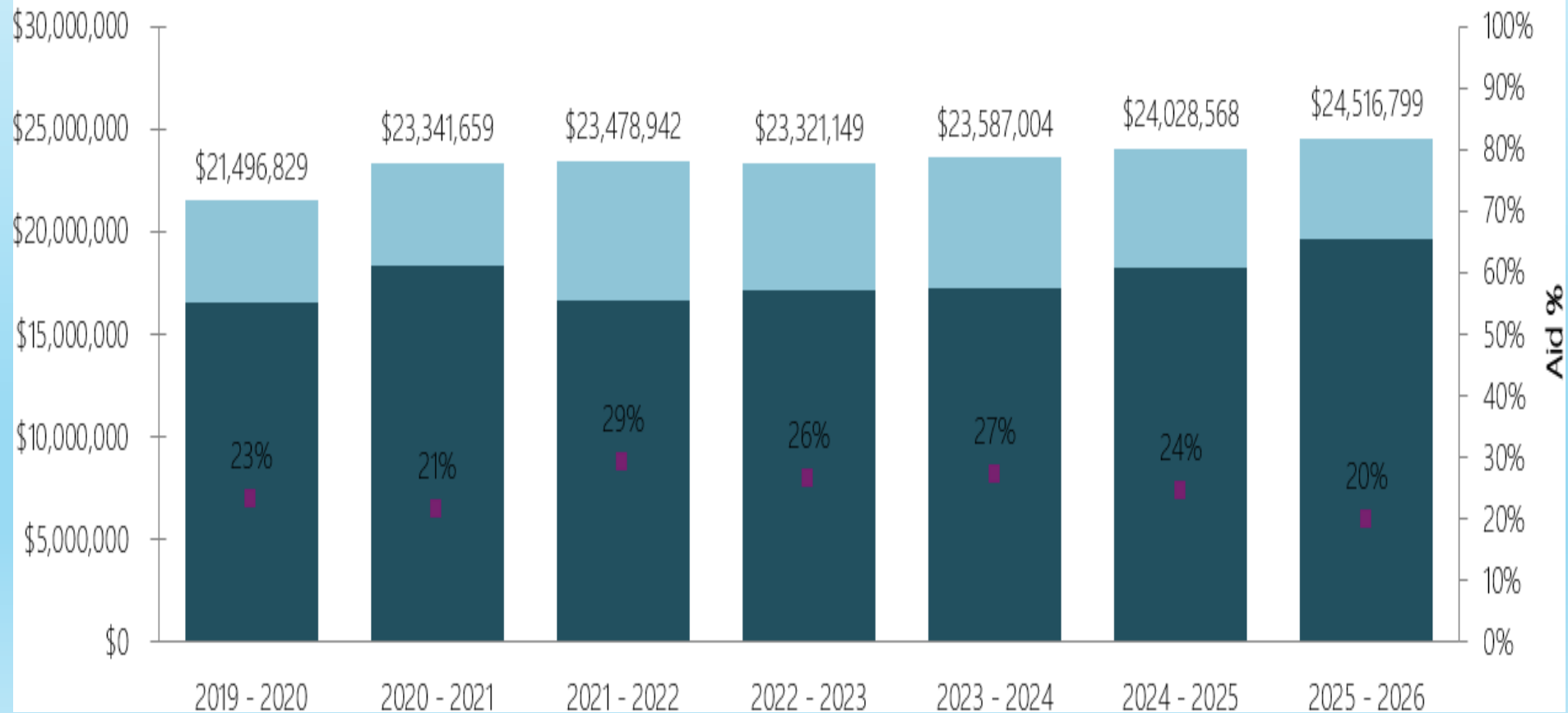




ARROWHEAD'S REVENUE LIMIT HISTORY

Revenue Limit Aid/Levy Distribution

Equalization, Computer and High Poverty Aid Revenue Limit Levy Aid as a % of RL Authority





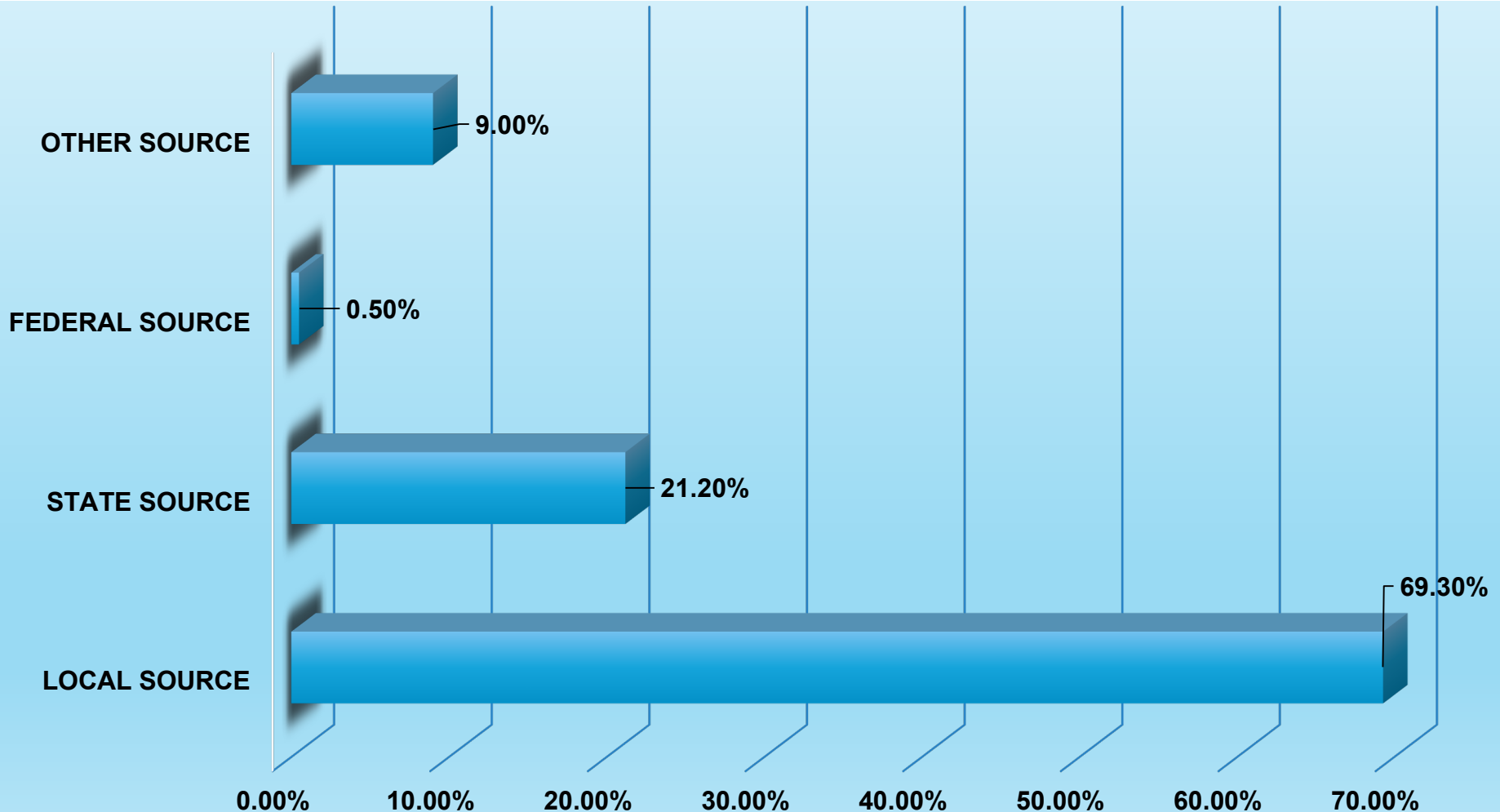
FUND 10 (General Fund) REVENUE SUMMARY

REVENUES	2023-24 Actual	2024-25 Unaudited	2025-26 BUDGET
Property Tax	\$16,818,323	\$17,779,562	\$19,344,434
Open Enrollment	\$2,390,508	\$2,452,891	\$2,525,000
State General (Equalization) Aid	\$6,205,115	\$5,685,400	\$4,694,352
State Computer/Personal Property Aid	\$146,605	\$146,647	\$105,993
State Per Pupil Categorical Aid	\$1,458,316	\$1,444,961	\$1,414,007
Other State Revenues (Categorical Aids)	\$189,405	\$201,150	\$198,906
Federal Revenue	\$1,688,981	\$178,585	\$175,000
Other Revenue	\$2,099,057	\$2,255,795	\$2,014,291
FUND 10 REVENUES	\$30,996,310	\$30,144,991	\$30,471,983



2025-26 OPERATING REVENUES

General Fund (10) and Capital Expansion Fund (41)





Expenditure Budget



ARROWHEAD'S FUND 10 (General Fund) EXPENDITURE SUMMARY

	2023-24 Actual	2024-25 Unaudited	2025-26 BUDGET
Salaries	\$14,493,430	\$14,454,269	\$14,932,483
WI Retirement System	\$943,523	\$937,852	\$990,783
Social Security (FICA/Medicare)	\$1,151,471	\$1,082,184	\$1,160,536
Insurance Benefits (Health, Dental, etc.)	\$2,249,250	\$2,233,648	\$2,420,024
Other Benefits	\$410,847	\$476,545	\$528,375
Total Salary and Benefits	\$19,248,521	\$19,184,499	\$20,032,200
Open Enrollment	\$612,032	\$714,835	\$818,360
Voucher Payments	\$306,277	\$422,835	\$435,130
Non-Capital and Capital Objects	\$2,115,606	\$1,937,242	\$2,014,315
Transfer to Special Ed (Fund 27)	\$1,928,999	\$1,933,850	\$1,919,603
Transfer to LT-Capital Improvement (Fund 46)	\$0	\$1,700,000	\$200,000
All Other Expenditures	\$5,677,545	\$4,283,209	\$5,052,375
FUND 10 EXPENDITURES	\$29,888,981	\$30,176,470	\$30,471,983



Fund Balance

DISTRICT FUND BALANCE

- **General Fund Balance** is appropriately used...
 - **to avoid** excessive short term borrowing thereby avoiding associated interested expense
 - **to fund** “one-time” emergency expenditures
 - **to demonstrate** financial stability
- General **Fund Balance** on June 30, 2024 was **\$12,789,218**... The district used \$31,000 of general fund balance in 2024-25
 - The district has been able to avoid short term (cash flow) borrowing since 2019-20
- General **Fund Balance** demonstrates financial stability and therefore preserves or enhances the district's bond rating of **Aa1**... **saving on long term borrowing interest costs**
 - **Aa1 Rating** (next highest rating is Aaa, which only nine districts in the state have (2019)
 - Only 14 (2019) districts in the state have Aa1 or better (Aaa) Moody's bond rating
 - Factors contributing to the Aa1 Moody's rating include: **solid reserve levels**, large tax base, and low debt burden
- A prudent business practice would be to **retain three (3) months of expenditures as working cash**... Three (3) months of 2025-26 general fund expenditures at AHS amounts to approximately \$7,617,995.

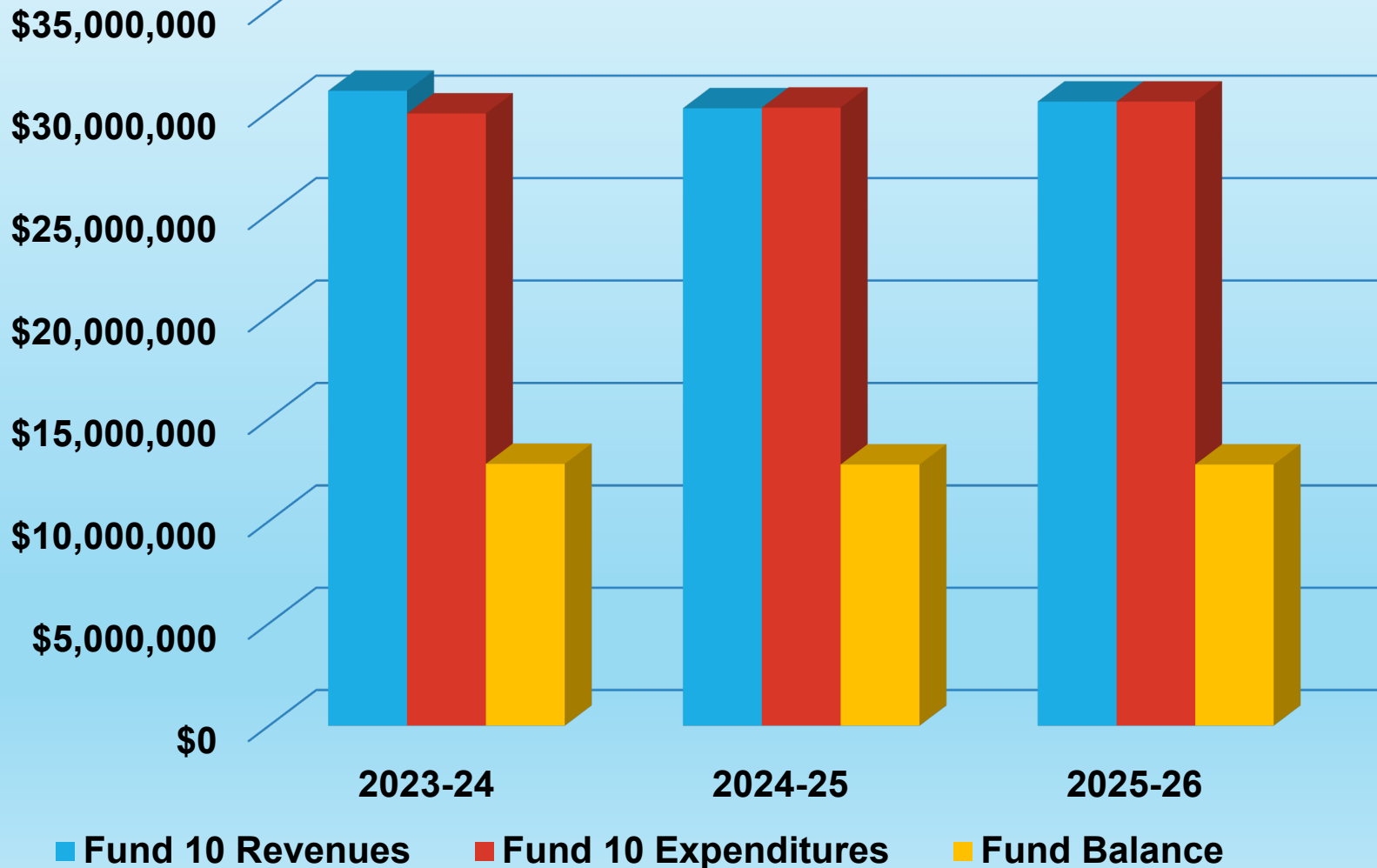


FUND 10 (General Fund) REVENUE, EXPENDITURE, AND FUND BALANCE SUMMARY

	2023-24 Actual	2024-25 Unaudited	2025-26 BUDGET
REVENUES			
Fund 10 Revenues	\$30,996,310	\$30,144,991	\$30,471,983
EXPENDITURES			
Fund 10 Expenditures	\$29,888,981	\$30,176,470	\$30,471,983
Surplus (Deficit)	\$1,107,329	(\$31,479)	\$0
Fund Balance	\$12,789,218	\$12,757,738	\$12,757,738
Fund Balance as % of Expenditures	42.79%	42.28%	41.87%



FUND 10 (General Fund) REVENUE, EXPENDITURE COMPARISON and FUND BALANCE SUMMARY



WISCONSIN'S BASIC SCHOOL FUNDING FORMULA

(Using Arrowhead's 2025-2026 Budget Figures)

Revenue
Limit
Authority

\$24,444,769

—

General State Aids

EQ Aid	\$4,694,352
Computer Aid	\$0
Personal Property	\$105,993

=

(Revenue Limit)
Tax Levy

\$19,644,424



Tax Levy and Mill (Tax) Rate



TAX LEVY ANALYSIS

All Funds

		Historical 2023-24	Last Year 2024-25	Budget Year 2025-26
General Fund	Fund 10	\$16,818,194	\$17,779,562	\$19,344,424
Non-Referendum Debt Service	Fund 38	\$117,090	\$117,090	\$0
Capital Expansion	Fund 41	\$300,000	\$300,000	\$300,000
Total Revenue Limit Levy		\$17,235,284	\$18,196,652	\$19,644,424
Referendum Approved Debt Service	Fund 39	\$0	\$0	\$0
Community Service	Fund 80	\$0	\$200,000	\$270,000
Property Tax Chargeback/Other	Fund 10	\$129	\$0	\$10
Total School-Based Tax Levy		\$17,235,413	\$18,396,652	\$19,914,434
% Change		0.44%	6.74%	8.25%



MILL (Tax) RATE ANALYSIS

All Funds

EQUALIZED VALUE ANALYSIS		2023-24	2024-25	2025-26
Equalized Value (TIF Out)		\$9,505,023,027	\$9,957,403,874	\$10,843,587,615
% Change		16.12%	4.76%	8.90%

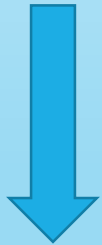
MILL RATE ANALYSIS		2023-24	2024-25	2025-26
General Fund	Fund 10	\$1.77	\$1.79	\$1.79
Non-Referndum Debt Service	Fund 38	\$0.01	\$0.01	\$0.00
Capital Expansion	Fund 41	\$0.03	\$0.03	\$0.03
Total Revenue Limit Mill Rate		\$1.81	\$1.83	\$1.82
Referendum Approved Debt Service	Fund 39	\$0.00	\$0.00	\$0.00
Community Service	Fund 80	\$0.00	\$0.02	\$0.02
Property Tax Chargeback/Other	Fund 10	\$0.00	\$0.00	\$0.00
Total School-Based Mill Rate		\$1.81	\$1.85	\$1.84
% Change		-13.50%	1.95%	-0.30%



MILL (Tax) RATE CALCULATION

2024-25 Budget

$$\begin{array}{ccccccc} \text{Total} & & \text{Total} & & & & \\ \text{Tax Levy} & \div & \text{Equalized} & \times & \$1,000 & = & \text{Mill Rate} \\ & & \text{Property} & & & & \\ & & \text{Value} & & & & \end{array}$$

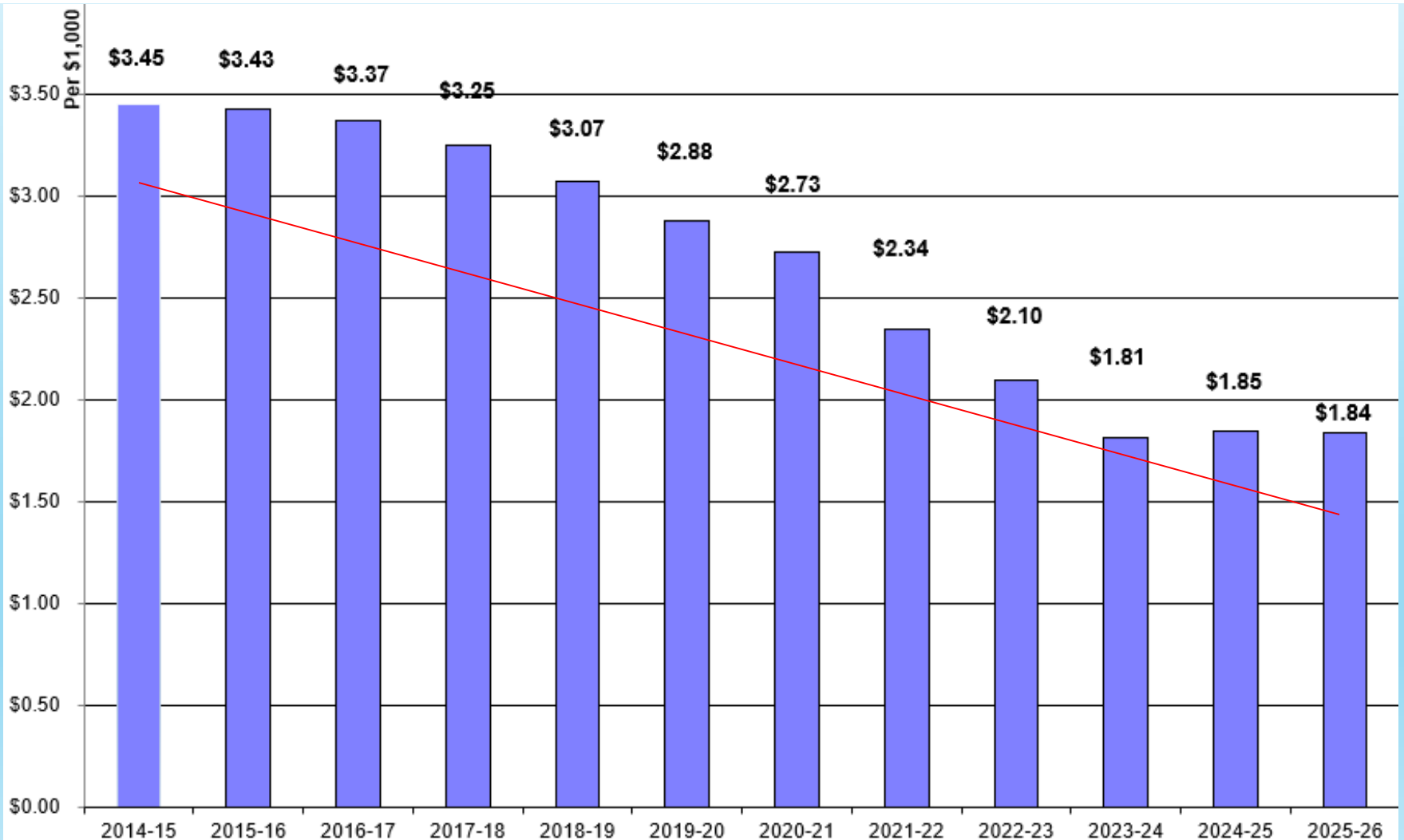


$$\begin{array}{ccccccc} \$19,914,434 & \div & \$10,843,587,615 & \times & \$1,000 & = & \$1.84 \end{array}$$



MILL (Tax) RATE ANALYSIS

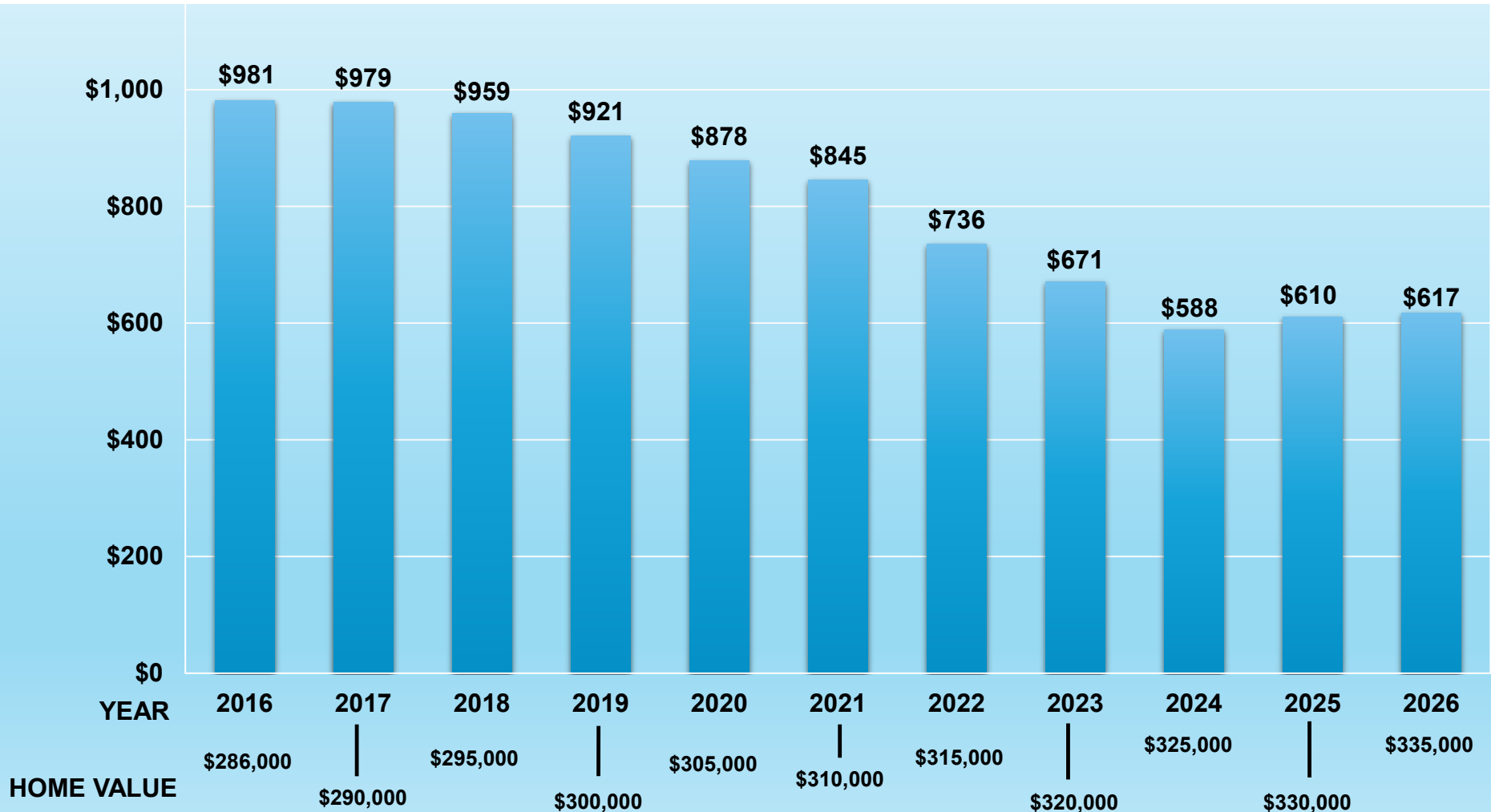
All Funds





PROPERTY TAX HISTORY

Home valued at \$286,000 and adjusted by an inflationary factor of 1.16% each year through 2026 is \$335,000 (1.16% is the 10-year average)





2024-25 Waukesha County MILL (Tax) RATE Comparison

Menomonee Falls	7.09
Kettle Moraine	7.07
Hamilton	7.04
Pewaukee	6.61
Elmbrook	6.52
Oconomowoc	6.14
New Berlin	5.89
Muskego	5.82
Mukwonago	5.82
Waukesha	5.32
Arrowhead HS + Average 4K-8	5.30
<i>Source: WI Dept. of Public Instruction</i>	



Next Steps



2025-26 BUDGET VARIABLES and Next Steps

The 2025-27 State Biennial Budget – was signed into law on July 3, 2025

Budget variables yet to be certified...

- Actual **September membership** count
- Actual **State Aid** (certified by October 15)
- Actual **Equalized Property Values** (certified by October 15)

***Board adopts the Final 2025-26 Budget and Tax Levy
on or before November 1, 2025***



ARROWHEAD UNION HIGH SCHOOL DISTRICT

**2025-26
BUDGET HEARING**
6:00 p.m.

(Annual Meeting begins at 6:30 p.m.)

October 15, 2025